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Department of State

TELEGRAM

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ACTION SR-04

INFO OCT-01 NEA-06 IO-14 ADS-00 SSO-00 RP-10 OMB-01  
COMP-01 TRSE-00 AID-07 AGRE-00 HA-05 SS-15 NSCE-00  
/064 W

-----077672 181900Z /52-41

O 181837Z JUN 80  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 7048  
INFO AMEMBASSY ISLAMABAD IMMEDIATE  
AMEMBASSY ROME IMMEDIATE

C O N F I D E N T I A L GENEVA 08541

WASHINGTON FOR S/R - FRANK LOY

ROME FOR FODAG - GENE MOORE

E.O. 12065: GDS 6/18/86 (SIEVERTS, FRANK) OR-0

TAGS: SREF, PK

SUBJECT: U.S. CONTRIBUTIONS TO UNHCR APPEAL FOR AFGHAN  
REFUGEES IN PAKISTAN

REF: ISLAMABAD 5834

1. (C - ENTIRE TEXT.)

2. MISSION HA MIN-COUNS DISCUSSED REFTEL SUBSTANCE WITH  
VOLFING'S DEPUTY, KEVIN LYONETTE. (VOLFING RETURNED TO  
GENEVA JUNE 16 WITH SEVERE GASTROENTERITIS.) PER TELCON  
WITH LOY, WE FOCUSED ESPECIALLY ON VOLFING'S REPORTED  
VIEW THAT UNHCR CANNOT COUNT THE DOLS 6.1 MILLION OF WFP  
FOOD SINCE IT WAS NOT A NEW U.S. DONATION, BUT RATHER A  
DRAWDOWN FROM FOOD PREVIOUSLY COMMITTED BY USG.

3. LYONETTE (AND VOLFING'S) MAIN POINT IS THAT UNHCR NEEDS  
MORE FUNDS, ESPECIALLY TOWARDS THE DOLS 100 MILLION APPEAL.  
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THEY FULLY UNDERSTAND REQUIREMENTS USG FACES FOR CUBANS.

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BUT HOPE DESPITE THIS THAT ADDITIONAL FUNDS CAN BE FOUND. THE NEEDS ARE GREAT, AND OTHER GOVERNMENTS ASSUME FROM THE USG'S SPECIAL CONCERN ABOUT AFGHANISTAN (OLYMPIC BOYCOTT), AND OUR INTEREST IN IMPROVED RELATIONS WITH PAKISTAN, THAT WE SHOULD BE DOING MORE.

4. LYONETTE SAID THE TABLES BEING PREPARED FOR THE JUNE 24 UNHCR EXCOM BRIEFING WILL SHOW DOLS 11,495,000 WORTH OF FOOD FROM WFP, WITH FOOTNOTES STATING THAT \$6.1 MILLION OF THIS WAS AUTHORIZED BY USG AS A DRAWDOWN FROM ITS PLEDGE TO THE WFP. BUT THE ACTUAL AMOUNT WILL BE LISTED UNDER WFP, RATHER THAN USG. THE SAME IS TRUE FOR OTHER GOVERNMENTS. SPECIFICALLY, THE EEC'S \$18.8 MILLION DOES NOT INCLUDE AUTHORIZED DRAWDOWNS FROM WFP.

5. FROM TELCON WITH GENE MOORE, OF FODAG/ROME, MISSION UNDERSTANDS THAT ACTUAL U.S. AUTHORIZED DRAWDOWNS FROM U.S. PLEDGE TO WFP HAS BEEN THREE TRANCHES: \$5.4 MILLION; \$5.9 MILLION; AND \$3 MILLION FROM THE INTERNATIONAL EMERGENCY FOOD RESERVE (IEFR), FOR A TOTAL USG AUTHORIZED PLEDGE FROM WFP OF \$14.3 MILLION.

6. LYONETTE SAID THOSE TOTALS ARE HIGHER THAN WFP HAS NOTIFIED TO UNHCR. (HE ADDED THAT ACTUAL ARRIVALS OF WFP COMMODITIES IN PAKISTAN ARE EVEN SLOWER.) HE WILL FOLLOW UP WITH WFP, BUT ASKED THAT FODAG PROD WFP TO GIVE UNHCR UP TO DATE FIGURES ASAP. UNHCR WILL USE WHATEVER TOTALS IT HAS IN THE HIGH COMMISSIONER'S REPORT TO THE JUNE 24 MEETING.

7. WE INFORMED LYONETTE OF USG'S STRONG VIEW THAT U.S. AUTHORIZED TRANSFERS FROM U.S. CONTRIBUTIONS TO WFP SHOULD  
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BE COUNTED AGAINST THE USG'S PLEDGE FOR CONTRIBUTIONS TO A UNHCR PROGRAM. WE POINTED OUT THAT THE WFP SHARE IS COUNTED AGAINST THE OVERALL APPEAL, SO THAT AS A MINIMUM A GOVERNMENT'S SHARE SHOULD BE MEASURED AGAINST THE APPEAL MINUS THE WFP FOOD COMPONENT. A REALISTIC ACCOUNTING WOULD SHOW EACH COUNTRY'S SHARE INCLUDING ITS WFP AUTHORIZATION. FOR THE U.S., THAT WOULD NOW AMOUNT TO \$19.3 MILLION, WHICH IS OVER THE ONE-THIRD AMOUNT PROMISED.

8. LYONETTE SAID HE UNDERSTOOD THIS WAS USG'S VIEW, BUT

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NOTED IT RAN COUNTER TO LONG-ESTABLISHED UN PRACTICE. HE SAID HE WOULD FULLY INFORM VOLFGING, AND THAT THEY WOULD BE BACK IN TOUCH WITH US SHORTLY.

9. LYONETTE ALSO ASKED ABOUT THE RUPEES, REPEATING VOLFGING'S POINT THAT A USG PLEDGE LETTER WOULD ENABLE UNHCR TO ORDER TENTS IN TIME FOR DELIVERY BEFORE THE RAINY SEASON. PER TALK WITH LOY, WE NOTED THAT RUPEES PLEDGE WAS AWAITING TOP LEVEL APPROVAL AT OMB. ACTION REQUESTED: THAT THE OMB BE ASKED TO RELEASE RUPEES IF POSSIBLE BEFORE THE JUNE 24 MEETING.

10. COMMENT: WE WILL PRESS UNHCR FURTHER ON COUNTING WFP DRAWDOWNS TOWARDS A GOVERNMENT PLEDGE, BUT DOUBT WE WILL BE ABLE TO TURN THEM AROUND ON THIS BEFORE THE JUNE 24 MEETING. WE REMINDED LYONETTE THAT THIS POINT WAS RAISED BY S/R - FRANK MOSS DURING AMB. PALMIERI'S VISIT, AND THAT UNHCR SHOULD BE AWARE THAT IT REPRESENTS THE USG'S VIEW ON THIS SUBJECT. AMB. HELMAN HAS APPOINTMENT WITH HIGH COMMISSIONER HARTLING JUNE 20, AND IF TIME PERMITS IN AN ALREADY FULL AGENDA WILL RAISE THIS QUESTION ALSO WITH HIM. HELMAN

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